

PROCEEDINGS OF THE BROWN COUNTY
PUBLIC SAFETY COMMITTEE

Pursuant to Section 19.84 Wis. Stats., a budget and regular meeting of the **Brown County Public Safety Committee** was held on Wednesday, October 7, 2015 at the Brown County Sheriff's Office, 2684 Development Drive, Green Bay, WI

Present: Chair Buckley, Supervisor Zima, Supervisor La Violette, Supervisor Nicholson, Supervisor Clancy
Also Present: Supervisors Moynihan, Lund, Kaye, Jamir, Kaster, Van Dyck, Landwehr, Hoyer and Sieber;
Executive Streckenbach, Chad Weininger, Dan Process, Christina Connell, Sandy Parmer, David Ehlinger,
David Lasee, Michelle Conard, John Vander Leest, Donna Martzahl, Neil Basten, Judge Atkinson,
Cullen Peltier, Melissa Spielman, Sheriff Gossage, Todd Delain, Don Hein, Jeff Jansen, news media and
other interested parties.

I. Call meeting to order.

The meeting was called to order by Chair Patrick Buckley at 4:30 pm.

II. Approve/Modify Agenda.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve with the modification to take the Medical Examiner after the Sheriff. Vote taken. MOTION CARRIED UNANIMOUSLY

III. Approve/Modify Minutes of September 2, 2015.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve. Vote taken. MOTION CARRIED UNANIMOUSLY

Comments from the Public.

Faye Boerschinger, 2769 Daniel Court, Green Bay – JOSHUA

Boerschinger thanked the Sheriff and Committee members for their support of improvements for mental health services. She said that JOSHUA was encouraged and uplifted by the County Executive's press conference and they support 56 additional hours of RN coverage at the jail, as well as an additional 8 hours of counseling at the jail and a clinical liaison hired at 40 hours to spend 20 hours at the jail and 20 hours at Brown County.

**** BUDGET REVIEW ****

REVIEW OF 2016 DEPARTMENT BUDGETS

1. Medical Examiner: Review of 2016 department budget.

Director of Administration Chad Weininger noted that he is presenting the Medical Examiner budget because the Board has directed administration to negotiate with Dane County for services and this budget reflects those changes. He felt it may be appropriate to go into closed session to discuss changes before approving the budget. *See closed session motions at Items 23 & 24 below.*

Motion made by Supervisor La Violette, seconded by Supervisor Clancy to approve the Medical Examiner's budget. Vote taken. MOTION CARRIED UNANIMOUSLY

2. District Attorney: Review of 2016 department budget.

District Attorney Dave Lasee stated his budget contains what it needs and he appreciates the addition of two positions. He is confident that there will be some money left over from 2015 as his office is currently a little above budget. Lasee concluded that the 2016 budget is primarily a cost to continue budget and he would appreciate approval of the additional positions.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve the District Attorney's budget. Vote taken. MOTION CARRIED UNANIMOUSLY

3. Court System: Review of 2016 department budget.

Clerk of Courts John Vander Leest reported that his office held a few positions open in the department which resulted in savings of \$117,763 and they have also worked heavily on collection of guardian ad litem bills. He noted that they sent out 790 payment reminder notices which resulted in 38 parties paying their balances in full and \$14,045 being collected. In addition, another 84 parties set up payment plans ranging from \$10 per month to \$300 per month. These payment plans should bring in an additional \$58,400. Vander Leest continued that as a result of the payment reminders they found that 3 parties are deceased and 9 are incarcerated. His office will continue holding monthly payment hearings and those that do not show up will be served with civil proceedings and if they do not appear at that point, the next hearing would be a contempt hearing and a warrant could be issued for their arrest.

Vander Leest feels that his office is heading in the right direction, but it will take a year or two to see how it all sorts out and how much total revenue is earned. He also introduced Chief Deputy, Donna Martzahl to the Committee and stated that she has done a great job in the office.

Vander Leest was asked how he was able to keep the positions he referred to earlier open and he responded that more cross training has been done in the Clerk of Courts office. This is working out well as they are able to keep up with work and learn new things. Vander Leest stated that at this time they are leaving the positions vacant, but as more things come forward from the State such as scanning and going paperless as a County, they may have to hire, but at this time he is leaving them open for 2016.

Buckley thanked Vander Leest for taking these budget issues on. Vander Leest stated that everyone in the office stepped up to help shape where they are at.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve the Clerk of Court's budget. Vote taken. MOTION CARRIED UNANIMOUSLY

Motion made by Supervisor La Violette, seconded by Supervisor Zima to take Items 11, 12 & 13 out of order. Vote taken. MOTION CARRIED UNANIMOUSLY

Although shown in proper format here, Items 11, 12 & 13 were taken at this time.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve the Circuit Court budget. Vote taken. MOTION CARRIED UNANIMOUSLY

Supervisor Nicholson arrived at 4:46 pm.

4. Public Safety Communications: Review of 2016 department budget.

Public Safety Communications Director Cullen Peltier reported that they did have the increase in maintenance that they anticipated earlier, but that will level off after this year. Other than that, the budget is pretty much status quo from last year with a couple minor tweaks.

Buckley stated that he has heard some comments with regard to the scheduling changes that were made and employees are very appreciative for the changes. Buckley felt that that has helped to reduce some of the stress at the communication center.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve the Public Safety Communications budget. Vote taken. MOTION CARRIED UNANIMOUSLY

a. Resolution Approving New or Deleted Positions during the 2016 Budget Process – Public Safety Communications.

Peltier said they really are not adding or deleting positions, but what happened with the scheduling changes is they made some tweaks along the way and because there are 12 hour shifts that work an average of 36 hours per week versus 40 hours a week, they shifted staff towards 10 hour shifts which brought the average number of hours up and this resolution is to make an accurate budget expense.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve. Vote taken. MOTION CARRIED UNANIMOUSLY

5. Sheriff: Review of 2016 department budget.

Sheriff Gossage stated that his budget reflects an increase in mental health coverage at the jail as well as the RN coverage at the jail as alluded to earlier by JOSHUA at a cost of \$108,000 and he noted that the County Executive was in agreement that that is one of the initiatives that the Sheriff's Department should be taking on. Zima asked Gossage what may be anticipated if there are changes in the Human Services budget. Gossage stated that he would like to see some shared resources and services with Human Services. Zima stated that he is part of the Mental Health Treatment Ad Hoc Committee that is looking at mental health initiatives which would help solve problems and save money in the short term and long term. Zima thanked the Sheriff, DA and Human Services Director for coming together to work on these issues in a cooperative spirit to solve the problems that need to be solved before they become bigger problems. He invited anyone interested to attend the next meeting of the Mental Health Treatment Ad Hoc Committee meeting on October 15 at 4:00 pm.

Supervisor La Violette thanked County Executive Troy Streckenbach and Director of Administration Chad Weininger for being fully on board with these issues.

Weininger wished to propose a technical amendment instead of doing a formal resolution. He would like a motion to create a new special revenue fund within the 2016 Sheriff's Department budget for Fire Investigation Task Force oversight. This would transfer funds from the Sheriff's Department to the special revenue fund. Weininger stated that this would be the fastest, cleanest way to handle this. There are no new expenditures or expenses associated with this. This is just moving dollars to the appropriate account to have appropriate oversight.

Motion made by Supervisor Zima, seconded by Supervisor La Violette to approve a technical amendment to create a new special revenue fund in 2016 for Fire Investigation Task Force. Vote taken. MOTION CARRIED UNANIMOUSLY

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve the Sheriff's budget. Vote taken. MOTION CARRIED UNANIMOUSLY

a. Resolution Approving New or Deleted Positions during the 2016 Budget Process – Sheriff's Department.

Gossage reported that through Wisconsin HIDTA the Sheriff's Department was able to secure \$17,336 of grant-funded dollars to support what was already in the budget as a .60 FTE secretary. These grant dollars will bring this up to a full-time position. There would be zero impact to the levy.

Motion made by Supervisor La Violette, seconded by Supervisor Nicholson to approve. Vote taken. MOTION CARRIED UNANIMOUSLY

Although shown in proper format here, the Medical Examiner was taken at this time.

NON-BUDGET ITEMS

6. Review Minutes of:

- a. Criminal Justice Coordinating Board (July 16, 2015).

Motion made by Supervisor La Violette, seconded by Supervisor Nicholson to receive and place on file. Vote taken.
MOTION CARRIED UNANIMOUSLY

- b. Fire Investigation Task Force Board of Directors (June 18, 2015).
c. Local Emergency Planning Committee – LEPC (September 8, 2015).
d. Traffic Safety Commission (July 16, 2015).

Motion made by Supervisor Zima, seconded by Supervisor Nicholson to receive and place on file Items 6b, c, & d. Vote taken. MOTION CARRIED UNANIMOUSLY

Communications

- 7. Communication from Supervisor Nicholson re: Requesting the State of WI/Brown County to refund the whole amount of the Stadium Tax in a form of a rebate to the residents of Brown County. *Referred from September County Board.***

Supervisor Nicholson said he introduced this communication to find out some facts as to what can be done with the money in the event it is presented to the County. Weininger stated that this is currently in the Assembly and it is his understanding that any money that would come back to the County can only be used for the corner where the veterans memorial complex is, so it could be used for demolition, a study, a parking lot or whatever the Board sees fit. The other money that goes back to the municipalities is not tied to specific projects. Funds returned to the County could not be used for tax rebates. Nicholson does not agree with this as the money came from throughout the County.

County Executive Troy Streckenbach stated that technically the state statutes specifically state municipalities, and do not say counties per se and there is some question as to whether or not the county should even be involved in this. Streckenbach continued that when Representative Steffen was planning on introducing the bill to return the funds he called and asked Streckenbach if he had any objection to him proposing that 25% go to the County. Streckenbach was not opposed to that and advised that he would like to see the funds stay within the district. Steffen stated he would like to see the funds go towards the Arena area and Streckenbach did not oppose this. This is what is currently in the legislature's bill that has been passed by the Senate. In order to get an amendment to this, the area delegation would have to be contacted to try to get an amendment through.

Streckenbach continued that the statute is good in terms of what is deemed as municipalities. Representative Steffen decided to include the County and Streckenbach did not oppose it. Nicholson would like to get the thoughts of the other Committee members. He is glad that Steffen is looking out for the county, but he did not feel the funds should be limited to one specific project. Nicholson felt that because the money came from the entire county it should be shared amongst everyone in the county for something like debt relief. Weininger stated that this bill is already past the Senate which means it has enough steam to move forward. By the time the County could pass a resolution the bill will already be past the Assembly if it isn't already so he suggested that calling the local representatives to let them know that they would like an amendment on the floor would be prudent. Weininger continued that Senator Dave Hansen did do an amendment that said that the money should go back to the taxpayers of Brown County rather than the municipalities, but that amendment was voted down on the Senate side. Buckley recalled that Senator Hansen's proposal was for residential property owners. Buckley also noted that the funds would have to come off the property taxes which would screw up the cap for the following year.

Buckley did not feel this issue fell under the purview of the Public Safety Committee and suggested that it belongs more at Administration Committee or Executive Committee.

Motion made by Supervisor Zima, seconded by Supervisor Nicholson to send a recommendation to the Executive Committee to recommend to state representatives to refund all money for tax relief in Brown County. Vote taken.
Ayes: Buckley, Clancy, Zima, Nicholson Abstain: La Violette. MOTION CARRIED

8. Communication from County Board Vice Chairman Lund re: Look to expand the role of the Drug Task Force to investigate human trafficking. *Referred from September County Board.*

Supervisor Lund stated he brought this communication to find out who is investigating human trafficking and who is in charge of the process at this time. Buckley responded that there are different municipalities dealing with this as well as the Sheriff's Department and Drug Task Force. Lund asked who would have a chief role in this and Zima asked if there has been a single conviction. Nicholson added that the Drug Task Force is looking into human trafficking because basically it is prostitution and the Drug Task Force is on top of that.

Gossage added that human trafficking is being looked into by the Sheriff's Department. In 2014 there were 14 arrests and there have been 7 arrests in 2015 and 11 cases of human trafficking at the Sheriff's Department. He stated that there was a recent case of follow-up on a 14 year old runaway which led to information on her being groomed for human trafficking and sold out to a non-county city for a trafficking network. Follow up led to her being pulled out of multiple hotels and a cooperative investigation with the Fox Valley led to three juveniles being rescued from trafficking and multiple arrests were made. Additionally there was an adult victim who was rescued after being brought from Florida to be trafficked. Gossage stated that they are seeing trafficking, but it is not in the media that often as a lot of it involves juveniles. He also said that Lt. Valley will be doing an extensive presentation at the October Board meeting which will explain some of these issues. Further, Chief Deputy Todd Delain is also working with Family Services on a multitude of runaway issues. These cases are being investigated and the Drug Task Force is working with the Sheriff's Department on every ICAC investigation and are a key component in these stings.

Lund asked if there is any public outreach done on this topic. He felt it would be helpful for the news media to put out contact numbers for residents to call if they know of any cases that should be investigated. Gossage responded that there is a group in De Pere that is doing some PSAs and the State has also put 12 people on a human trafficking committee.

Gossage also wanted to dispel any statistical information the County Board received at the last meeting as he felt some of it may have been driven by passion on this project. He does not think the issue here is as pervasive as it is in other areas, but it is happening here. The problem is getting a coordinated effort to deal with it. He stated it becomes tricky when talking about ongoing investigations because there is a large trafficking organization involved. Zima felt that those who spoke at the last County Board were quite convincing that there is a lot more going on on this topic than meets the average eye. He recalled seeing articles in Winnebago County about a number of cases of this nature in recent months and he felt that whatever Brown County needs to do to get together a hotline or something like that needs to be done.

Chief Deputy Todd Delain stated that he sits on the Executive Board to the Community Coordinated Response to Sexual Assault and Domestic Violence in Brown County and part of that involves looking at all of the resources available including Family Services, child protection, Probation and Parole, and the juvenile justice system including the District Attorney. This Board is looking at a protocol to handle runaways because law enforcement only has a small part of this. If they are able to locate runaways they can take them into custody and then are required to turn them over to child protection or their parents. As far as collaboration goes, they are in the process of this and it involves a number of agencies and organizations. They would like to see a county wide protocol as to how to address this and make more awareness of young kids that are vulnerable to end up in this type of situation.

Zima stated that this is not only related to underage runaways. He has read stories about young people and the basic method was to find people who are hooked on drugs and to get their daily drug dose they had to perform. If they did not perform, they did not get the drugs. Zima stated this is a sad, sad situation and feels that something needs to be done about it as he feels the problems are growing.

Clancy asked if Lt. Valley would be able to do more if he had more help. Gossage stated that they do have to prioritize their work, especially when it comes to the internet crimes against children. Gossage stated that they recently had a case come in at about 8:00 am and by 5:00 pm there was a full investigation going with surveillance. The subject travelled to St. Louis to have sex with a 12 year old and was taken into custody by federal agents. Gossage received notice from St. Louis earlier in the day thanking Brown County for their work because if they would not have

intervened at that time, something very bad could have happened to the child. Gossage stated that there are times when things need to be triaged. Lt. Valley does have a very large case load however the ICAC teams have good collaborations with Ashwaubenon and De Pere when it comes to doing stings at the local hotels. The problem is getting the information because the prostitution community is very secretive. Lt. Valley works with Sgt. Steffens in the investigative division and further, the Green Bay Police Department is looking into getting an individual from their agency to work with Brown County collaboratively. Zima wondered if it would be prudent to add a person to work on this in Brown County. Gossage did not know that adding a person is the answer because a lot of this revolves around getting the initial information to find out what is going on where and get in the trenches. Buckley added that the other area municipalities also have to help out. Lund stated that that is why he felt the Drug Task Force could be involved as there are people from all the communities on the DTF and it makes sense as a conduit. Further, it appears to Lund that the drug trafficking and human trafficking go hand in hand.

Gossage would like to have Lt. Valley discuss this further at the October Board meeting and he will ask him to bring some numbers as to how many trafficking arrests have been made. Zima stated that if there presently are not big efforts being made in the area, numbers would not accurately show how big of a problem this is. Gossage stated that it is an issue and they are taking cases on as they get them in and there would be statistics available on that.

Motion made by Supervisor Nicholson, seconded by Supervisor La Violette to receive and place on file. Vote taken.
MOTION CARRIED UNANIMOUSLY

9. **Communication from Supervisor Zima re: That the Human Services Director and Brown County Sheriff work together to develop a plan to provide a treatment plan for prisoners who presently make up a third of our jail population; *standing item*.**

Motion made by Supervisor Zima, seconded by Supervisor La Violette to receive and place on file. Vote taken.
MOTION CARRIED UNANIMOUSLY

10. **Communication from Chair Buckley re: Traffic hazard on Hazelwood Lane between Packerland Drive and Wood Lane.**

Chair Buckley stated that he has been receiving complaints regarding this area and has talked to the Sheriff's Department who is working on this.

Motion made by Supervisor Zima, seconded by Supervisor Clancy to refer to staff. Vote taken. MOTION CARRIED UNANIMOUSLY

Clerk of Courts

11. **Budget Status Financial Report for August, 2015.**

Motion made by Supervisor La Violette, seconded by Supervisor Zima to receive and place on file. Vote taken.
MOTION CARRIED UNANIMOUSLY

12. **Resolution Regarding Change in Table of Organization for the Clerk of Courts Clerk/Typist II.**

Motion made by Supervisor La Violette, seconded by Supervisor Zima to approve. Vote taken. MOTION CARRIED UNANIMOUSLY

13. **Support for Senate Bill 114, resolution to be provided prior to meeting. *August motion: To have Clerk of Courts John Vander Leest bring back a resolution in support of Senate Bill 114 at the September meeting.***
Vander Leest stated that this is still in progress and there have been some discussions regarding changing filing fee rates. There is extra money that the Department of Administration is returning and Vander Leest would like this held for a month.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to hold for one month. Vote taken. MOTION CARRIED UNANIMOUSLY

Sheriff

- 14. Budget Status Financial Report for August, 2015.**

Motion made by Supervisor Zima, seconded by Supervisor Nicholson to receive and place on file. Vote taken. MOTION CARRIED UNANIMOUSLY

- 15. Resolution for the Creation of a Crime Prevention Funding Board.**

Gossage stated that between \$10,000 - \$12,000 is the average of what this Crime Prevention Funding Board would be taking in as surcharges annually from misdemeanors and felonies. The resolution is to have the oversight board work with members of the Criminal Justice Coordinating Board to disburse the revenue to crime victim programs. Gossage recalled that the crime prevention foundation gave \$17,000 to area groups for crime prevention efforts this year so if we were also get the \$10,000 - \$12,000 we would be looking at \$20,000 - \$30,000 which would not have to be paid by levy dollars.

Motion made by Supervisor Zima, seconded by Supervisor Nicholson to approve. Vote taken. MOTION CARRIED UNANIMOUSLY

Public Safety Communications

- 16. Budget Status Financial Report for August 31, 2015 - Unaudited.**

Motion made by Supervisor Zima, seconded by Supervisor Nicholson to receive and place on file. Vote taken. MOTION CARRIED UNANIMOUSLY

- 17. Radio Service Interruption; *held for one month.***

Cullen Peltier brought a team from Motorola to talk about this problem and indicated that they did find the root cause of the problem and have a solution. The Motorola rep confirmed that they did find the cause of the problem and it was an issue with the versions of the software they were running. They have worked with the vendor to identify the new release of software, the software has been updated and this problem should not occur again.

Zima asked why there was not proper protection to get bugs out of the system. The Motorola rep responded that the bug was just identified in July of this year. This is not a problem that occurs all the time; it was more intermittent in nature and the problem is now resolved. There are multiple devices running the same software and Zima asked if it would be helpful to have more than one piece of software for the system. The Motorola rep indicated that there are redundant pieces of equipment, but the best practice is to run the same version of software on the like pieces of equipment. Zima asked if there was anything that can be done to prevent another bug in the future and the Motorola rep stated that he is not able to say there will not be problems in the future, but this particular problem will not occur again. Peltier noted that it was a software glitch, not a virus. Clancy asked if this has happened before and Motorola responded that it has not because it was only identified as an issue in July. As soon as the problem happened, Motorola started working with the software rep to take corrective action.

Motion made by Supervisor Zima, seconded by Supervisor La Violette to receive and place on file. Vote taken. MOTION CARRIED UNANIMOUSLY

Emergency Management

- 18. Budget Status Financial Report for August 31, 2015 - Unaudited.**

Motion made by Supervisor Zima, seconded by Supervisor La Violette to receive and place on file. Vote taken. MOTION CARRIED UNANIMOUSLY

Medical Examiner

19. Budget Status Financial Report for August, 2015.

Motion made by Supervisor Zima, seconded by Supervisor La Violette to receive and place on file. Vote taken.
MOTION CARRIED UNANIMOUSLY

20. 2015 Medical Examiner Activity Spreadsheet.

Motion made by Supervisor La Violette, seconded by Supervisor Clancy to receive and place on file. Vote taken.
MOTION CARRIED UNANIMOUSLY

Circuit Court, Commissioners, Probate

21. Budget Status Financial Report for August, 2015.

Motion made by Supervisor Zima, seconded by Supervisor Clancy to receive and place on file. Vote taken. **MOTION CARRIED UNANIMOUSLY**

Other

22. **Open Session:** Discussion and possible action regarding Medical Examiner Services.

Motion made by Supervisor La Violette, seconded by Supervisor Zima to enter into closed session @ 4:58pm. Roll call vote taken. Ayes: Zima, La Violette, Nicholson, Buckley. **MOTION CARRIED UNANIMOUSLY**

Supervisor Clancy arrived at approximately 5 p.m.

23. **Closed Session:** Notice is hereby given that the governmental body will adjourn into a closed session during the meeting for discussion and possible action as to contract strategies for the negotiation and bargaining of Medical Examiner Services pursuant to Wisconsin Statutes Section §19.85 (1)(e) deliberating or negotiating the purchase of public properties, the investing of public funds or conducting other specified public business, whenever competitive or bargaining reasons require a closed session.

Motion made by Supervisor, seconded by Supervisor to return to regular order of business @ 5:35pm. Roll call vote taken. Ayes: Zima, La Violette, Nicholson, Buckley, Clancy. **MOTION CARRIED UNANIMOUSLY**

24. **Reconvene in Open Session:** Discussion and possible action regarding Medical Examiner Services, with possible contract negotiations and bargaining determinations.

Other

25. Audit of bills.

Motion made by Supervisor Clancy, seconded by Supervisor Zima to pay the bills. Vote taken. **MOTION CARRIED UNANIMOUSLY**

26. Such other matters as authorized by law. None.

27. Adjourn.

Motion made by Supervisor, seconded by Supervisor to adjourn at 6:12 pm. Vote taken. **MOTION CARRIED UNANIMOUSLY**

Respectfully submitted,

Alicia A. Loehlein
Recording Secretary

Therese Giannunzio
Transcriptionist